

Foundation for Ada/Canyon Trail Systems (F.A.C.T.S.)  
(Recorded) Minutes of February 25, 2026  
Meeting called for 3:00 PM

In attendance:

Officers: Bill Gigray, President, Bill Mullane, Vice President and Sharon Hubler, Secretary

Directors:, Paul Mann, Robert Minch, Will Anderson, Gary Payne, Wava Kaufman and Bob Hay

Agency "ex officio": Robin Camp, Program & Education Specialist, Ada County Parks & Waterways;  
Jimmy Hallyburton, Boise City Council; Scott Koberg, Ada County Parks & Waterways

Guest: Brent Jennings, formerly ITD Office of Highway & Traffic Safety, now Jennings Consulting, LLC and Judy Peavey-Derr, former President of FACTS and founder/champion in 1988 of pathway from Lucky Peak to the confluence of Boise/Snake Rivers

Call to Order

President Bill Gigray

The meeting was called to order at 3:03 MST by President Bill Gigray.

Approve Agenda – Move to Approve, Additions/Reorder

*It was moved by Bob Hay, seconded by Paul Mann to approve the Agenda.*

*All voted in favor. Motion carried.*

Officers' Reports

1. Secretary's Report

Sharon Hubler, Secretary

*It was moved by Bill Mullane, seconded by Paul Mann to approve the Minutes of December 3, 2025 and January 28, 2026. All voted in favor. Motion carried.*

2. Treasurer's Report

Phil Peterson, Treasurer

The bank balance in January was \$11,919.51 and now, as of February 25<sup>th</sup> it is \$12,215.39 a donation of \$300 having been received. Also, Treasurer Phil filed for a property tax exemption on the heron rookery property and the Board of Ada County Commissioners has granted that exemption for another tax year.

*It was moved by Paul Mann, seconded by Robert Minch that the Treasurer's Report be accepted. All voted in favor. Motion carried.*

3. President's Report

Wm. "Bill" Gigray, President

a) Agreement with Ada County – negotiations continue; Bill received an email today from Nichole Solberg; Bill was amenable and available for either of the two March meetings on the 3<sup>rd</sup> and 5<sup>th</sup> to continue the discussion. Bill Mullane and Judy Peavey-Derr made a presentation to the Boise Exchange Club, asking them for a pledge to our bridge fund. They are debating between \$10,000 and \$15,000 as a donation and will make their recommendation soon. They prefer to dole out the money sooner rather than later so it would be good for FACTS to set up a companion account at DL Evans Bank specifically for the Bridge Fund.

b) Regional Trails Pathways Standards Committee – Gus Loeffelholz, Austin Miller, Gary Segers, Gary Payne, Brent Jennings and myself January 16<sup>th</sup> – no follow-up as of now.

c) Meeting with Eagle Mayor Brad Pike – tasked with getting ahold of the mayor at the last meeting to entice the city to attend our meetings on a fairly regular basis. Robert took ahold of the effort and contacted Nancy Merrill, city councilor now, former mayor of Eagle, and, trail advocate of long standing. Robert met Nancy two days ago at Eagle City Hall. She brought in Rick Butler who is a planner for the City of Eagle as well. Nancy has stayed caught up and knows the landowners through whom easements are needed to get to

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Eagle Island State Park. She suggested that we make a presentation before an upcoming Eagle Parks, Pathways and Recreation Commission (PPRC). The existing pathway dead ends at the west edge of the Mace River Ranch pathway and needs another .7 miles to make entry into Eagle Island State Park. Robert is open to advice and ideas toward the effort to get re-engaged on this project. Nancy's suggestion was to get up to speed on the engineering aspects including a bridge over the waterway and the levee / road that goes through the area, get the PPRC involved and then talk to Mayor Pike.

- d) Legislative update – [HB 508](#) in Idaho is a proposed transportation bill that would amend existing law to allow for federal funding to be used on bicycle and pedestrian projects, providing an exception to 2025 restrictions that prioritized motor vehicle infrastructure. It allows local highway districts more flexibility in using federal grants for non-motorized infrastructure projects. It was introduced early on and referred to the Transportation Committee; it has not moved since. Introduced by Brooke Green District 18B (bikepath advocate) and Joe Palmer District 20A. Jimmy Hallyburton said Boise's take on the HB 508 might be slightly different. Last year Rep. Joe Palmer did not want to see State Street any narrower, put in any wider sidewalks or bike lanes; however, there were cascading effects from that legislation that impacted even smaller streets such as 8<sup>th</sup> Street. Rep. Brooke Green went to Rep. Palmer knowing that state funds and county funds could not be used for bike/ped projects; however, there are federal funds and grants and that portion can be carved out for bike/ped projects. It's not what we wanted but every now and then there are projects that are entirely 100% federally funded; however, most funds from the federal government do require match and that's the catch-22. There are legal issues on the 2025 legislation especially on projects that have already received city and county funding. Jimmy noted that it's not being put forward this year but there was interest in allowing eminent domain use on HOAs. Between this session and next session perhaps FACTS could meet these individual legislators who are interested in having this put forward. Bill approached Jimmy with the Boise side Plantation Island bridge planks being in disrepair. Scott Koberg's Parks & Waterways found the budget for repairing the planks on the south side bridge on Plantation Island for a cost between \$30k and \$40k. Jimmy said he is sure there is planned maintenance on the bridge but not sure of the date and whether it's gotten flagged. Bill G. asked what Jimmy thinks is the timeline on State Street improvements. Jimmy's response was that it is an urban renewal district hosted by CCDC with a 15 to 20 year planning process. Major intersections such as The River Club and Pierce Park intersection get done first; it goes section by section and people could anticipate its taking the next five-plus years with multi-use paths on both sides along with appurtenant transit infrastructure. Bill G. had some thoughts on another issue that affects Boise City. There's an HOA in Garden City that blocked public access used by Boiseans to get from the northwestern sector

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of Boise to the greenbelt. Bill has reviewed the subdivision plat, which has a note saying that the access is for the public in perpetuity. It does not have the certification to dedicate it. In Bill's mind it clearly establishes a license to use it as a condition of the plat. The problem is ACHD, since there's not a dedication in there. Litigation is a huge threshold. There's a new mayor in Garden City and Jimmy thought he could relate the difficulty imposed by the blocked public access to the Boise Pathways team. When Boise developed its Master Pathways Plan on the 112 miles that was one of the key connections. Boise did some code cleanup to help out future situations like this. There are some reroutes because of this one of which is the Lake Harbor HOA where there is another unclear access. Bigger picture is that Idaho does not have a solid statewide bike-ped advocacy. We have Idaho Walk Bike but if you look at Bike Utah or Cascade Bicycle movement in Washington you have fully-staffed units working on different types of transportation with legal arms and legal capacity as well. Previously, Idaho had several different Century Ride events that would happen, like the Blues Cruise and the Bob LeBeau bike event that could raise funds. Bike Utah, which has a similar political spectrum to Idaho, looks at it not as a partisan issue but more as an economic benefit issue. Back to the HOAs dilemma Jimmy is fairly confident that most of our cities now are protecting those pathways, even when there's HOAs, indefinitely. But it's the past ones where we run into those issues. Will Anderson would like to be more pro-active with HOAs, a carrot in return for regaining access. Bill G. thinks it's difficult to get a bargaining chip with HOAs since they can maintain their own personal access. Bill M. said that the Boise side of Plantation Island with the rickety planks qualifies as noise pollution; getting the bridge replanked might be a carrot to reopening access. Bob Hay's thought is that it's not a huge cost to get it done. Bob himself lives in an HOA on the greenbelt and there's no fence between the 28 units and the greenbelt; furthermore, there have been no complaints. Wava recalls as a member of the ACHD bike/ped advisory committee that ACHD reached out to the HOA without any success. Plantation River Subdivision was established in 1978 with phases for build out in the 1980s and 1990s. Bill G. asked for a reminder to get an audience with the mayor of Garden City to get schooled on how Garden City views the issue.

4. Vice President's Report

Vice President Bill Mullane

- a) Fundraising for Bridge – what is the true amount ... would it still be the original anticipated amount of \$144,000 based on the necessary match. Judy and Bill have created a pledge form; timing of the payments to Ada County is needed.. Messaging to the public is of utmost importance so we all sing the same song.
- a) (con't) Scott Koberg says there are two separate state and local agreements (SLAs). There's the design piece that has been bifurcated from the construction agreement; i.e., two different pots of money. Nichole is set to explain what the needs of the county are through regularly

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meeting with LHTAC..Ada County's budget kick-off is tomorrow, 2/26 so this is the time to get things fleshed out. Brent Jennings was in full agreement along with Judy Peavey-Derr on Scott's analysis. The design, you can probably nail that down. That's more of an attainable number and you're going to have a match of 3.4%. You don't know the final costs until you publicly bid the construction so it's kind of fluid until you get that nailed down. LHTAC has been using the Eagle Ped Bridge at Eagle Road as an example, which is a totally different construction so Ada County's construction costs estimates are coming in quite a bit lower and The Park at EXPO has given some good data on what to expect design and construction wise. Construction costs are matched 7.34% so that's a tight call when it comes to the match element. Scott continued with an update on EXPO. Bob Batista has retired and Helen Baker who comes from Medford OR is his replacement. If he has not mentioned it before the new million dollar/per acre EXPO park does not fall under Scott's Ada County Parks & Waterways management but Helen Baker's responsibility. They did hire a new parks manager position specifically for The Park at EXPO whose name is Wayne Lasuen and those two will be the point persons for the Greenbelt segment in that area. Opening for The Park at EXPO is targeted for late October even though we technically have until December. April 4<sup>th</sup> is the first home game for the AC Boise the pro-Soccer Team. The Greenbelt will be fenced until the opening so attendees at the soccer games will not have direct access to the stadium from the Greenbelt this first season. The Judy Peavey-Derr signage 1.64 miles between the Sunroc portion and the Boise Wastewater Treatment plant will have two locations. Final edits were made and Ada County will install the kiosks once the final proof approval is given. There were some updates because of ARPA funding. Larry Leasure of White-Leasure helped FACTS obtain several easements with the help of Jeff Huber broker. Jeff had a box pertaining to the aforementioned easements as the White-Leasure firm is dissolving. Today, Judy went to the White-Leasure office and picked up the easement information and delivered it to Bill Gigray's office at White-Peterson on E. Franklin in Nampa.

TOPICAL

Will Anderson has been busy writing letters including Mayor Eric Phillips of Caldwell urging him to accept the Roger Brooks proposed pathway from the Boise River up Indian Creek through town over to 21<sup>st</sup> Street and Linden, which is a significant distant. Roger is the planner who put together the Indian Creek Plaza Project.

City of Caldwell Parks & Recreation Commission – Paul Mann said terms have run out and he expressed an interest in renewing a term but no word so far.

Brent Jennings says working with COMPASS in refreshing the 2009 Boise River Plan will need some newer documentation on demographics and

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planning elements. This could be funded through the Statewide Transportation Improvement Plan, the TAP program. Indicating the numerous partnerships involved and coupling with the Great Pathway System Agreement. Governmental entities come and go, but these planning documents tend to stay around. Basically, it revolves around your Mission Statement and gives the Vision as to where you are going with all this. The document is an anchor point and a roadmap for your future. One way or another Gary Segers or Gary Payne will check back with COMPASS and keep the momentum going. Nearest counter is at Glenwood Bridge and about 1,000 per day. Tommy Ahlquist is leveling the dirt for retail, residential and school with ~31,000 students at College of Western Idaho. Like to hear from city of Star about its proposed Impact Fee.

The meeting stood adjourned at 5:15.