

Foundation for Ada/Canyon Trail Systems (F.A.C.T.S.)
(Recorded) Minutes of March 25, 2026
Meeting called for 3:00 PM

In attendance:

Officers: Bill Gigray, President, Bill Mullane, Vice President and Sharon Hubler, Secretary

Directors:, Paul Mann, Robert Minch, Will Anderson, Gary Payne, Gary Segers, Mark Eubank and Bob Hay

Agency "ex officio": Robin Camp, Program & Education Specialist, Ada County Parks & Waterways; Cody Swander, Parks & Recreation Director, city of Nampa; Hannah Mae Schaeffer, ACHD Bicyclist & Pedestrian Coordinator; Gus Loeffelholz, Sr. Planner COMPASS; Nina Schaeffer, Pathways Program Manager city of Boise; Chris Regli Parks & Recreation Director city of Kuna; and, Mark Wasdahl, ITD District 3 Senior Project Manager

Guests: Brent Jennings, formerly ITD Office of Highway & Traffic Safety, now Jennings Consulting, LLC and Judy Peavey-Derr, former President of FACTS and founder/champion in 1988 of pathway from Lucky Peak to the confluence of Boise/Snake Rivers

Call to Order

President Bill Gigray

The meeting was called to order at 3:03 MT by President Bill Gigray.

Approve Agenda – Move to Approve, Additions/Reorder

It was moved by Paul Mann, seconded by Will Anderson to approve the Agenda.

All voted in favor. Motion carried.

Officers' Reports

1. Secretary's Report

Sharon Hubler, Secretary

It was moved by Gary Payne, seconded by Mark Eubank to approve the Minutes of February 25, 2026. All voted in favor. Motion carried.

2. Treasurer's Report

Phil Peterson, Treasurer

The bank balance as of March 25, 2026 is \$12,215.39.

It was moved by Robert Minch, seconded by Bob Hay to accept the Treasurer's Report. All voted in favor. Motion carried.

3. President's Report

Wm. F. "Bill" Gigray, President

a) Agreement with Ada County – President prefers to have a Resolution approving an Agreement when outside the course of regular business. The Agreement negotiated with Ada County working with Nichole Solberg and Logan Weis-Herzeler of the Prosecutor's Office is attached to the Resolution. They accepted Bill's suggestions on a 30 or 60-day termination notice in which the parties discussed all potential alternatives. They are concerned with the control of future commissioners and the prohibition against liability and debt beyond one year, which is in the Idaho Constitution. Bill received an email 3/24 at 8:01 pm from Phil Peterson, which will be read into the record: I must be missing something here. FACTS has \$12,215.39 in its bank account as of 3/24/26. Of that, it's my understanding that \$600 was designated by the donor for the bridge project. Where is the substantial balance for which FACTS is proposed to obligate itself coming from?

Please state in the corporate records that I, in my capacities as a corporate director and as Treasurer, oppose resolving to approve, approving, adopting and entering into the proposed 52nd St. Bridge Agreement ("Agreement") unless and until we have the full amount of the FACTS financial obligation under the Agreement in hand (and in the bank) in advance of obligating FACTS by approving and entering the proposed Agreement. I'd appreciate it if the foregoing statement is incorporated in the minutes

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of the meeting at which adoption of resolution concerning entering the Agreement is considered.

Thanks.

Best regards,

Phil

[Philip A. Peterson, FACTS Treasurer](#)

3.(a) (con't) President Bill opined "Life is an act of faith" then move forward. Our first obligation is August 1, 2026 for \$ 17,710 for which we do have \$12,000 in the bank. The Boise Exchange Club has indicated its willingness to donate either \$10,000 or \$15,000. This would get the design and bridge engineering in place and go toward the match requirement of 7.34%. The second obligation of \$ 112,290 will be August 1, 2027 again going toward the match requirement of 7.34% for the construction portion of the project. Two donations are automatically forwarded to Ada County, those being the \$20,000 from Garden City and the potential of \$10,000 from the Clean Cities Coalition since they are government money. Bill Mullane who has been at the forefront of the 52nd Street Bridge Project gave Hannah an update: The Greenbelt as it approaches on the Garden City side has a half-mile gap between 52nd Street and Remington that kind of traverses out up 52nd Street and around to Remington that would run along the old racetrack there, now The Park at EXPO and Boise Athletic Club Soccer stadium. To close that half-mile gap, after looking at several options, the pick was to create a small bridge out to Plantation Island, and that would link up with the existing trails on the island that come in from the Boise side (east bridge) and the west bridge which connects directly to The Park at EXPO. It's really slick now that Ada County has replanked the west bridge. Garden City won a Federal grant for ~\$2,000,000. LHTAC (Local Highway Technical Assistance Council) let us know that they did not think this would be sufficient money for the bridge...so that put everything on hold. Ada County agreed to take on the project and the grant money with the cooperation of COMPASS was transferred from Garden City to Ada County. FACTS agreement always was to help raise the 7.34% match required by the federal grant. Garden City de-annexed Plantation Island and some of the surrounding properties so that the island is now part of unincorporated Ada County. Mayor Evans rationale for de-annexation was mostly safety issues and maintenance. Ownership of the island is under Idaho Foundation for Parks & Lands. Judy Peavey-Derr joined the meeting and expressed her confidence that the \$17,710 due August 1, 2026 is pretty much done. She understands Treasurer Phil's concern. Paul Mann asked what would happen if fundraising is oversubscribed? The Agreement says not less than \$125,000 will be raised by FACTS. Any amount raised more than \$125,000 or the payment amounts of \$17,710 and \$112,290 specifically can be applied according to the FACTS board discretion. Bob Hay had a question; since FACTS is a 501 (c)(3) organization does it have arrangements for receiving stock donations through a brokerage firm? Not at present, but it can be arranged. Bob said it's helpful to donate highly appreciated stocks for which you get the donated current value and pay no capital gains. Added by Secretary who has handled donations of stock: A brokerage account DTC number (Depository Trust Company) is a 4-digit code used to route electronic stock donations to specific firms, acting like a bank routing number.

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Nonprofits must provide this number, their account number, and firm name to donors.

Mark Eubank wondered if some slips detailing the bridge project could be put into the information booth this summer. Judy responded that no donation is too small but at the outset she will do two large asks of \$50,000. She also would like to have information on the project added to FACTS web site. Bill offered to write up a slip that details the bridge project. Gary Payne said that one of his concerns is that there have been differing estimates on the costs of the bridge project. Would FACTS be on the hook for more than \$112,290 if construction costs were higher than anticipated? Answer from Bill G. is that the Agreement with Ada County locks in the match amounts and dates and any modification would require coming back to the negotiating table. Gary Segers asked if FACTS has an Errors and Omissions policy? No, since we do not have stockholders and we have the corporate veil liability would be to go after FACTS assets if sued. Robert Minch asked if speed is of the essence in approving the Resolution, Agreement attached. Bill G. responded that the first payment is due for design and engineering on August 1, 2026 so that is a firm deadline. Bill G. deferred to Judy on her response. Bill M. and Judy made a presentation before the Boise Exchange Club who informally has pledged \$15,000. As soon as Judy receives formal confirmation that will be a good start on making the August 1, 2026 payment. With ~\$12,000 in FACTS bank account the remaining amount can come from FACTS if necessary. Brent Jennings agrees with Bill G. that sooner rather than later is probably not a bad idea. As Brent understands there has been preliminary engineering work by J-U-B, which came up with four alternatives. After the engineering firm is selected they can come up with final design and final details that will refine the estimate on construction. It's a pretty simple design structurally and then you go to the Bid market. Contractors are always looking for winter work and with the river low the timing will be right for starting the bridge construction. Bill G. stated the options at this point following the comments are: not ready to make a decision, so move to table; ready to make a decision so usually have a positive motion, not a negative motion:

It was moved by Gary Segers, seconded by Paul Mann to approve Resolution number 2026-01, authorizing the President of the Corporation to execute the agreement with Ada County. All voted in favor. Motion carried.

Bill G. asked Judy for any further comments. Judy indicated that if anyone plans presentations to let her know; she does not want to overstep what's in the works.

- b) Update and Refresh on the 2009 Boise River Trail Plan – Gus Loeffelholz COMPASS – Gary Payne, Gary Segers, Brent Jennings, Gus and Bill G. have been involved in the process of going forward under the auspices of the ACTIVE Transportation Group within COMPASS. Bill prefaced Gus's report by noting it will detail what can be done, and what needs to be done in this broader version of both Ada and Canyon Agencies as a precursor to coming back to them for signatures and sign-off. Bill gave Gus the floor, who wanted to present two different options moving forward before funding this project. They have different timelines: the first is working through COMPASS PDP (Plan Development Plan), which is a competitive process and FACTS would need to have a champion; i.e., a member agency to apply. It is a \$50,000

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- grant and there is no match requirement. Matt Carlson is the grants manager on PDP. Applications can start as soon as next month and run through December 1, 2026. The other option would be to work through COMPASS on surface transportation block grant funding. COMPASS would be the sponsor but Executive Director Craig Raborn would have to sign off on that. The starting point would be programmed for five years out. Nothing would stop FACTS from applying for both. Bill G. wanted to ask Cody Swander if the city of Nampa as a member agency might be interested in being the champion on the PDP grant. There are two PDP grants funded per year, each for \$50,000 and no match requirement. Start-up would be much sooner as applications ensue in April 2026. Agreement was to have Gary S., Gary P., Bill G. and Brent Jennings huddle and discuss these two options amongst themselves. Brent J. had a question regarding a partnership champion, hypothetically cities of Eagle and Caldwell. That would need clarification from Matt Carlson according to Gus. Brent had another question and Gus responded that these grants are under the Unified Planning Work Program (UPWP) for COMPASS. Gus will set up a meeting between now and next month and schedule it with Matt Carlson, grants manager and the four from FACTS. Gary S. will be out of country for most of April.
- c) Legislative update – S. 1356 refashions how countywide highway districts with more than 200,000 population get elected moving it into a partisan position. HB 880 is a reclassification of e-bikes and if that makes sense from a law enforcement perspective. HB 508 is a follow-up to the bill passed last session that says all highway districts funding for congestion, relief of congestion, had to be primarily for the benefit of motor vehicles, now being amended to carve out exclusive federal funding projects already in place or in the future.
- d) Middleton City Report – Mayor Tim O'Meara has been appointed to fill Mayor Hutchison's term. He is the former Executive Director of the Greater Middleton Parks and Recreation District and hopefully someone who will be proponent of pathways in the Star/Middleton area.
4. Vice President's Report
- a) Attended a meeting of Garden City's Parks & Waterways Committee yesterday. New Mayor Bill Jacobs has a whiteboard loaded with ideas some of which are already hitting the street getting community feedback on a transportation master plan:
<https://forms.office.com/Pages/ResponsePage.aspx?id=2iue2lkINKGXzymqyw5nlNCtpNPO9A9NvykexriqdyFUQldZREtRMUxJNk05Uk1SRDBQSkUwMjM2SS4u>
New committee being formed on Marketing and Public Relations to aid the public perception of Garden City as it grows and morphs. Tomorrow Brent will attend a full day transportation master plan stakeholder workshop hosted by Garden City. Gary Payne asked if the State Street improvement might lead to better access to the greenbelt through the River Club golf

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course. Unfortunately, the HOA has shut access down and probably only wishful thinking that will change.

AGENCY REPORTS

City of Kuna – Chris Regli – he’s getting his feet wet and wants to see where Kuna fits and how it can participate more.

City of Nampa – Cody Swander – Reeling from the sudden death of Mayor Rick Hogaboam; for now the Council president is acting as the mayor for up to 90 days. In the easement acquisition process on the Orr Pathway; most neighbors are reasonable but there are a few who want more compensation than what has been budgeted. Staying positive and trying to move forward negotiating with those property owners. Matthew Pelzer Trailhead partially funded by LHTAC; bid advertisement had mistakes so all bids thrown out and with corrected information bids due April 1st. Wilson Pathway should be ready for going forward on trailhead this summer. Nampa is looking at a 2050 Comprehensive Plan Update and Cody has the pleasure of sitting on this subgroup entitled Enhanced Parks, Open Space, and Natural Areas. Other members include Charlene Cariou, Southwest District Public Health; Todd Durbin, Nampa Golf Commissioner; City Councilor Natalie Jangula; Brett Miller, Nampa Planning & Zoning Commission; Carla Nelson with Canyon County Long Range Planning; Mike Farrell from Canyon County Parks & Recreation

ITD – District 3 – Mark Wasdahl – Chinden Blvd. Drainage and Design Study virtual open house April 9 – 23 within Garden City coming down from Branstetter on the west by Hewlett Packard all the way to the connector. ACHD has one project looking at Marigold and doing some bicycle enhancements on that with an early summer open house. RTAC Regional Transportation Advisory Committee RTAC works closely with the [Idaho Transportation Department \(ITD\)](#) to ensure regional plans align with statewide transportation goals. It met today and South Ada County and Canyon County Connectivity Study looking at future roadway network south of the interstate specifically looking at Kuna Mora. Does Kuna Mora have a future as a state highway or not. Right now, it’s looking more like a local ACHD and Nampa Highway District 1 roadway. Also looking at the effects of the State Highway 16 extension to the south. Traffic group met yesterday and in the process of digesting feedback and had already met with the land use group a few weeks before. ITD has put in a member service request with COMPASS for Mary Ann Waldinger, Principal Planner and Technical Services Team Lead much smaller scope of work on Ada, Northeast Canyon Counties, north of State Highway 44 and the output was 10,000 a day in a future arterial. Star and Middleton more or less coalesced on Galloway as a collector three miles north of Highway 44...not enough to push it into the state highway category. Two additional projects had kick-offs – one is looking at north of Rainbow Bridge to Deinhard Lane in McCall traffic review where additional passing/climbing lanes; the other one is Gowen Road to MP 90 to 95 widening to three lanes in each direction. One of the issues is that peak hour traffic east of Boise on the weekends Friday evening and Sunday late afternoon specifically. It

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surprised Mark that in the past, asphalt was far cheaper than concrete. Nowadays the life cycle of an asphalt roadway compared to concrete is close enough that we would just put concrete. Originally, between Middleton and Star Roads Highway 20/26 were going to be put into two construction packages. They put it back into one construction package. In terms of Kuna and Meridian what is happening with the Linder Road Overpass? Kickoff meeting this Friday for Linder Road from Chinden to State speaking of which State Street design from Chinden to Highway 44 will be in two phases. ITD has an I-84 project that has modeled the Interstate from Cole just west of the connector all the way through and just past Garrity and the first output of that project was replacement of the Five Mile Overpass and a change order was put in for six lanes under it to better handle the traffic that comes off the connector. This is a quote of the century from Mark, "There's no magic bullet that if you improve one piece the boa constrictor just pushes that big water buffalo further in the direction past the improvements." Bill G. impugned that comment with "you have to deal with a lot more wildlife than I imagined."

ADJOURNMENT – The meeting stood adjourned at 5:06 MT.

Respectfully submitted,

Sharon Hubler, Secretary